

106TH CONGRESS  
2D SESSION

# H. R. 4002

---

IN THE SENATE OF THE UNITED STATES

JULY 25, 2000

Received; read twice and referred to the Committee on Foreign Relations

---

## AN ACT

To amend the Foreign Assistance Act of 1961 to revise and improve provisions relating to famine prevention and freedom from hunger.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “Famine Prevention  
3 and Freedom From Hunger Improvement Act of 2000”.

4 **SEC. 2. GENERAL PROVISIONS.**

5       (a) DECLARATIONS OF POLICY.—(1) The first sen-  
6 tence of section 296(a) of the Foreign Assistance Act of  
7 1961 (22 U.S.C. 2220a(a)) is amended to read as follows:  
8 “The Congress declares that, in order to achieve the mu-  
9 tual goals among nations of ensuring food security, human  
10 health, agricultural growth, trade expansion, and the wise  
11 and sustainable use of natural resources, the United  
12 States should mobilize the capacities of the United States  
13 land-grant universities, other eligible universities, and  
14 public and private partners of universities in the United  
15 States and other countries, consistent with sections 103  
16 and 103A of this Act, for: (1) global research on problems  
17 affecting food, agriculture, forestry, and fisheries; (2) im-  
18 proved human capacity and institutional resource develop-  
19 ment for the global application of agricultural and related  
20 environmental sciences; (3) agricultural development and  
21 trade research and extension services in the United States  
22 and other countries to support the entry of rural indus-  
23 tries into world markets; and (4) providing for the applica-  
24 tion of agricultural sciences to solving food, health, nutri-  
25 tion, rural income, and environmental problems, especially  
26 such problems in low-income, food deficit countries.”.

1       (2) The second sentence of section 296(a) of the For-  
2 eign Assistance Act of 1961 (22 U.S.C. 2220a(a)) is  
3 amended—

4           (A) in paragraph (1), by striking “in this coun-  
5 try” and inserting “with and through the private  
6 sector in this country and to understanding proc-  
7 esses of economic development”;

8           (B) in paragraph (2), to read as follows:

9           “(2) that land-grant and other universities in  
10 the United States have demonstrated over many  
11 years their ability to cooperate with international  
12 agencies, educational and research institutions in  
13 other countries, the private sector, and nongovern-  
14 mental organizations worldwide, in expanding global  
15 agricultural production, processing, business and  
16 trade, to the benefit of the United States and other  
17 countries;”;

18          (C) in paragraph (3), to read as follows:

19          “(3) that, in a world of growing populations  
20 with rising expectations, increased food production  
21 and improved distribution, storage, and marketing in  
22 the developing countries is necessary not only to pre-  
23 vent hunger and ensure human health and child sur-  
24 vival, but to build the basis for economic growth and  
25 trade, and the social security in which democracy

1 and a market economy can thrive, and moreover,  
2 that the greatest potential for increasing world food  
3 supplies and incomes to purchase food are in the de-  
4 veloping countries where the gap between food need  
5 and food supply is the greatest and current incomes  
6 are lowest;”;

7 (D) in paragraph (4), to read as follows:

8 “(4) that the engagement of United States uni-  
9 versities in agricultural development in other coun-  
10 tries strengthens the competitiveness of United  
11 States agriculture and other industries by training  
12 future foreign partners and by introducing global  
13 perspectives into United States curriculum, research,  
14 public information services, and other extension pro-  
15 grams of the universities;”;

16 (E) by striking paragraphs (5) and (7), redesign-  
17 ating paragraph (6) as paragraph (7), and insert-  
18 ing the following:

19 “(5) with expanding global markets and in-  
20 creasing imports into many countries, including the  
21 United States, that food safety and quality, as well  
22 as secure supply, have emerged as mutual concerns  
23 of all countries;

24 “(6) that research, teaching, and extension ac-  
25 tivities, and appropriate institutional and policy de-

1       velopment therefore are prime factors in improving  
2       agricultural production, food distribution, proc-  
3       essing, storage, and marketing abroad (as well as in  
4       the United States);”;

5               (F) in paragraph (7) (as redesignated), by  
6       striking “in the United States” and inserting “and  
7       the broader economy of the United States”; and

8               (G) by adding at the end the following:

9               “(8) that there is a need to preserve and pro-  
10       tect the world’s natural resources for sustained pro-  
11       ductivity and health and to take steps to mitigate  
12       adverse aspects of climate change which confront ag-  
13       riculture and other natural resource-based industries  
14       with new scientific, technological, and management  
15       challenges; and

16              “(9) that universities and public and private  
17       partners of universities need a dependable source of  
18       Federal funding not requiring State matching funds,  
19       as well as Federal and State matched funding, and  
20       other financing, in order to increase the impact of  
21       their own investments and those of their State gov-  
22       ernments and constituencies, in order to continue  
23       and expand their effort to advance agricultural de-  
24       velopment in cooperating countries, to translate de-  
25       velopment into economic growth and trade for the

1 United States and cooperating countries, and to pre-  
2 pare future teachers, researchers, extension special-  
3 ists, entrepreneurs, managers, and decisionmakers  
4 for the world economy.”.

5 (b) ADDITIONAL DECLARATIONS OF POLICY.—Sec-  
6 tion 296(b) of the Foreign Assistance Act of 1961 (22  
7 U.S.C. 2220a(b)) is amended to read as follows:

8 “(b) Accordingly, the Congress declares that, in order  
9 to prevent famine and establish freedom from hunger, the  
10 following components must be brought together in a co-  
11 ordinated program to increase world food and fiber pro-  
12 duction, agricultural trade, and responsible management  
13 of natural resources, including—

14 “(1) continued efforts by the international agri-  
15 cultural research centers and other international re-  
16 search entities to provide a global network, including  
17 United States universities, for international scientific  
18 collaboration on crops, livestock, forests, fisheries,  
19 farming resources, and food systems of worldwide  
20 importance;

21 “(2) contract research and the implementation  
22 of collaborative research support programs and other  
23 research collaboration led by United States univer-  
24 sities, and involving research systems in other coun-  
25 tries focused on crops, livestock, forests, fisheries,

1 farming resources, and food systems, with benefits  
2 to the United States and partner countries;

3 “(3) transformation of the benefits of global ag-  
4 ricultural research and development into increased  
5 benefits for United States agriculturally related in-  
6 dustries through establishment of development and  
7 trade information and service centers, for rural as  
8 well as urban communities, through extension, coop-  
9 eratively with, and supportive of, existing public and  
10 private trade and development related organizations;

11 “(4) facilitation of participation by universities  
12 and public and private partners of universities in  
13 programs of multilateral banks and agencies which  
14 receive United States funds by means which may in-  
15 clude additional complementary funds restricted to  
16 the use of United States universities and public and  
17 private partners of universities;

18 “(5) expanding learning opportunities about  
19 global agriculture for students, teachers, community  
20 leaders, entrepreneurs, and the general public  
21 through international internships and exchanges,  
22 graduate assistantships, faculty positions, and other  
23 means of education and extension through long-term  
24 recurring Federal funds matched by State funds;  
25 and

1           “(6) competitive grants through universities to  
2           United States agriculturalists and public and private  
3           partners of universities from other countries for re-  
4           search, institution and policy development, exten-  
5           sion, training, and other programs for global agricul-  
6           tural development, trade, and responsible manage-  
7           ment of natural resources.”.

8           (c) SENSE OF THE CONGRESS.—Section 296(c) of  
9           the Foreign Assistance Act of 1961 (22 U.S.C. 2220a(c))  
10          is amended—

11           (1) in paragraph (1), by striking “each compo-  
12           nent” and inserting “each of the program compo-  
13           nents described in paragraphs (1) through (6) of  
14           subsection (b)”;

15           (2) in paragraph (2)—

16           (A) by inserting “and public and private  
17           partners of universities” after “for the univer-  
18           sities”; and

19           (B) by striking “and” at the end;

20           (3) in paragraph (3)—

21           (A) by inserting “and public and private  
22           partners of universities” after “such univer-  
23           sities”;

24           (B) in subparagraph (A), by striking “,  
25           and” and inserting a semicolon;



1 (C) in subparagraph (B), by striking the  
2 comma at the end and inserting a semicolon;

3 (D) by striking the matter following sub-  
4 paragraph (B); and

5 (E) by adding at the end the following:

6 “(C) multilateral banks and agencies re-  
7 ceiving United States funds;

8 “(D) development agencies of other coun-  
9 tries; and

10 “(E) United States Government foreign as-  
11 sistance and economic cooperation programs;  
12 and”; and

13 (4) by adding at the end the following:

14 “(4) generally engage the United States univer-  
15 sity community more extensively in the agricultural  
16 research, trade, and development initiatives under-  
17 taken outside the United States, with the objectives  
18 of strengthening its capacity to carry out research,  
19 teaching, and extension activities for solving prob-  
20 lems in food production, processing, marketing, and  
21 consumption in agriculturally developing nations,  
22 and for transforming progress in global agricultural  
23 research and development into economic growth,  
24 trade, and trade benefits for United States commu-

1 nities and industries, and for the provident use of  
2 natural resources; and

3 “(5) ensure that all federally funded support to  
4 universities and public and private partners of uni-  
5 versities relating to the goals of this title is periodi-  
6 cally reviewed for its performance.”.

7 (d) DEFINITION OF UNIVERSITIES.—Section 296(d)  
8 of the Foreign Assistance Act of 1961 (22 U.S.C.  
9 2220a(d)) is amended—

10 (1) by inserting after “sea-grant colleges;” the  
11 following: “Native American land-grant colleges as  
12 authorized under the Equity in Educational Land-  
13 Grant Status Act of 1994 (7 U.S.C. 301 note);”;  
14 and

15 (2) in paragraph (1), by striking “extension”  
16 and inserting “extension (including outreach)”.

17 (e) DEFINITION OF ADMINISTRATOR.—Section  
18 296(e) of the Foreign Assistance Act of 1961 (22 U.S.C.  
19 2220a(e)) is amended by inserting “United States” before  
20 “Agency”.

21 (f) DEFINITION OF PUBLIC AND PRIVATE PARTNERS  
22 OF UNIVERSITIES.—Section 296 of the Foreign Assist-  
23 ance Act of 1961 (22 U.S.C. 2220a) is amended by adding  
24 at the end the following:

1       “(f) As used in this title, the term ‘public and private  
2 partners of universities’ includes entities that have cooper-  
3 ative or contractual agreements with universities, which  
4 may include university beneficiary groups, other education  
5 institutions, United States Government and State agen-  
6 cies, private voluntary organizations, nongovernmental or-  
7 ganizations, firms operated for profit, nonprofit organiza-  
8 tions, multinational banks, and, as designated by the Ad-  
9 ministrator, any organization, institution, or agency incor-  
10 porated in other countries.”.

11       (g) DEFINITION OF AGRICULTURE.—Section 296 of  
12 the Foreign Assistance Act of 1961 (22 U.S.C. 2220a)  
13 is amended by adding at the end the following:

14       “(g) As used in this title, the term ‘agriculture’ in-  
15 cludes the science and practice of activity related to food,  
16 feed, and fiber production, processing, marketing, dis-  
17 tribution, utilization, and trade, and also includes family  
18 and consumer sciences, nutrition, food science and engi-  
19 neering, agricultural economics and other social sciences,  
20 forestry, wildlife, fisheries, aquaculture, floraculture, vet-  
21 erinary medicine, and other environmental and natural re-  
22 sources sciences.”.

23       (h) DEFINITION OF AGRICULTURISTS.—Section 296  
24 of the Foreign Assistance Act of 1961 (22 U.S.C. 2220a)  
25 is amended by adding at the end the following:

1       “(h) As used in this title, the term ‘agriculturists’ in-  
2 cludes farmers, herders, and livestock producers, individ-  
3 uals who fish and others employed in cultivating and har-  
4 vesting food resources from salt and fresh waters, individ-  
5 uals who cultivate trees and shrubs and harvest nontimber  
6 forest products, as well as the processors, managers,  
7 teachers, extension specialists, researchers, policymakers,  
8 and others who are engaged in the food, feed, and fiber  
9 system and its relationships to natural resources.”.

10 **SEC. 3. GENERAL AUTHORITY.**

11       (a) AUTHORIZATION OF ASSISTANCE.—Section  
12 297(a) of the Foreign Assistance Act of 1961 (22 U.S.C.  
13 2220b(a)) is amended—

14               (1) in paragraph (1), to read as follows:

15               “(1) to implement program components  
16 through United States universities as authorized by  
17 paragraphs (2) through (5) of this subsection;”;

18               (2) in paragraph (3), to read as follows:

19               “(3) to provide long-term program support for  
20 United States university global agricultural and re-  
21 lated environmental collaborative research and learn-  
22 ing opportunities for students, teachers, extension  
23 specialists, researchers, and the general public;”;  
24 and

25               (3) in paragraph (4)—

1 (A) by inserting “United States” before  
2 “universities”;

3 (B) by inserting “agricultural” before “re-  
4 search centers”; and

5 (C) by striking “and the institutions of ag-  
6 riculturally developing nations” and inserting  
7 “multilateral banks, the institutions of agri-  
8 culturally developing nations, and United States  
9 and foreign nongovernmental organizations sup-  
10 porting extension and other productivity-en-  
11 hancing programs”.

12 (b) REQUIREMENTS.—Section 297(b) of the Foreign  
13 Assistance Act of 1961 (22 U.S.C. 2220b(b)) is  
14 amended—

15 (1) in paragraph (1)—

16 (A) in the matter preceding subparagraph  
17 (A), by striking “universities” and inserting  
18 “United States universities with public and pri-  
19 vate partners of universities”; and

20 (B) in subparagraph (C)—

21 (i) by inserting “, environment,” be-  
22 fore “and related”; and

23 (ii) by striking “farmers and farm  
24 families” and inserting “agriculturalists”;

1           (2) in paragraph (2), by inserting “, including  
2       resources of the private sector,” after “Federal or  
3       State resources”; and

4           (3) in paragraph (3), by striking “and the  
5       United States Department of Agriculture” and all  
6       that follows and inserting “, the Department of Ag-  
7       riculture, State agricultural agencies, the Depart-  
8       ment of Commerce, the Department of the Interior,  
9       the Environmental Protection Agency, the Office of  
10      the United States Trade Representative, the Food  
11      and Drug Administration, other appropriate Federal  
12      agencies, and appropriate nongovernmental and  
13      business organizations.”.

14       (c) FURTHER REQUIREMENTS.—Section 297(c) of  
15   the Foreign Assistance Act of 1961 (22 U.S.C. 2220b(c))  
16   is amended—

17           (1) in paragraph (2), to read as follows:

18           “(2) focus primarily on the needs of agricul-  
19      tural producers, rural families, processors, traders,  
20      consumers, and conservators of natural resources;”;  
21      and

22           (2) in paragraph (4), to read as follows:

23           “(4) be carried out within the developing coun-  
24      tries and transition countries comprising newly

1 emerging democracies and newly liberalized econo-  
2 mies; and”.

3 (d) SPECIAL PROGRAMS.—Section 297 of the Foreign  
4 Assistance Act of 1961 (22 U.S.C. 2220b) is amended—

5 (1) by redesignating subsection (d) as sub-  
6 section (e); and

7 (2) by inserting after subsection (c) the fol-  
8 lowing:

9 “(d) The Administrator shall establish and carry out  
10 special programs under this title as part of ongoing pro-  
11 grams for child survival, democratization, development of  
12 free enterprise, environmental and natural resource man-  
13 agement, and other related programs.”.

14 **SEC. 4. BOARD FOR INTERNATIONAL FOOD AND AGRICUL-**  
15 **TURAL DEVELOPMENT.**

16 (a) ESTABLISHMENT.—Section 298(a) of the Foreign  
17 Assistance Act of 1961 (22 U.S.C. 2220c(a)) is  
18 amended—

19 (1) in the first sentence, by inserting after “au-  
20 thorized by this title” the following: “and to provide  
21 United States Government followup to the World  
22 Food Summit of November 1996”; and

23 (2) in the third sentence, by inserting at the  
24 end before the period the following: “on a case-by-  
25 case basis”.

1 (b) GENERAL AREAS OF RESPONSIBILITY OF THE  
2 BOARD.—Section 298(b) of the Foreign Assistance Act of  
3 1961 (22 U.S.C. 2220c(b)) is amended to read as follows:

4 “(b) The Board’s general areas of responsibility shall  
5 include—

6 “(1) participating in the planning, development,  
7 and implementation of, initiating recommendations  
8 for, and monitoring, the activities described in sec-  
9 tion 297 of this title; and

10 “(2) providing advice and assistance to the  
11 Inter-Agency Working Group on Food Security  
12 (IWG) on carrying out commitments made in the  
13 United States Country Paper for the November  
14 1996 World Food Summit and on the Plan of Action  
15 agreed to at the Summit.”.

16 (c) DUTIES OF THE BOARD.—Section 298(c) of the  
17 Foreign Assistance Act of 1961 (22 U.S.C. 2220c(c)) is  
18 amended—

19 (1) in paragraph (2)—

20 (A) in subparagraph (A), by striking “in-  
21 crease food production” and all that follows and  
22 inserting the following: “improve agricultural  
23 production, trade, and natural resource man-  
24 agement in developing countries, and with pri-  
25 vate organizations seeking to increase agricul-



1 tural production and trade, natural resources  
2 management, and household food security in de-  
3 veloping and transition countries;”; and

4 (B) in subparagraph (B), by inserting be-  
5 fore “sciences” the following: “, environmental,  
6 and related social”;

7 (2) in paragraph (4), after “Administrator and  
8 universities” insert “and their partners”;

9 (3) in paragraph (5), after “universities” insert  
10 “and public and private partners of universities”;

11 (4) in paragraph (6), by striking “and” at the  
12 end;

13 (5) in paragraph (7), by striking “in the devel-  
14 oping nations.” and inserting “and natural resource  
15 issues in the developing nations, assuring efficiency  
16 in use of Federal resources, including in accordance  
17 with the Governmental Performance and Results Act  
18 of 1993 (Public Law 103–62; 107 Stat. 285), and  
19 the amendments made by that Act;”; and

20 (6) by adding at the end the following:

21 “(8) providing advice to the United States Gov-  
22 ernment on the development of a long-term action  
23 plan in support of the commitments made in the  
24 United States Country Paper and at the 1996 World  
25 Food Summit, including—

1           “(A) participating in the implementation of  
2           the action plan through meetings, workshops,  
3           and proper involvement; and

4           “(B) serving as an outreach vehicle to all  
5           nongovernmental sectors to achieve maximum  
6           involvement in action plan development and im-  
7           plementation;

8           “(9) developing information exchanges and con-  
9           sulting regularly with nongovernmental organiza-  
10          tions, consumer groups, producers, agribusinesses  
11          and associations, agricultural cooperatives and com-  
12          modity groups, State departments of agriculture,  
13          State agricultural research and extension agencies,  
14          and academic institutions;

15          “(10) investigating and resolving issues con-  
16          cerning implementation of this title as requested by  
17          universities; and

18          “(11) advising the Administrator on any and all  
19          issues as requested.”.

20          (d) SUBORDINATE UNITS.—Section 298(d) of the  
21          Foreign Assistance Act of 1961 (22 U.S.C. 2220c(d)) is  
22          amended—

23                  (1) in paragraph (1)—

24                          (A) by striking “Research” and insert  
25                          “Policy”;

1 (B) by striking “administration” and in-  
 2 serting “design”; and

3 (C) by striking “section 297(a)(3) of this  
 4 title” and inserting “section 297”; and  
 5 (2) in paragraph (2)—

6 (A) by striking “Joint Committee on  
 7 Country Programs” and inserting “Joint Oper-  
 8 ations Committee”; and

9 (B) by striking “which shall assist” and all  
 10 that follows and inserting “which shall assist in  
 11 and advise on the mechanisms and processes  
 12 for implementation of activities described in  
 13 section 297.”.

14 **SEC. 5. ANNUAL REPORT.**

15 Section 300 of the Foreign Assistance Act of 1961  
 16 (22 U.S.C. 2220e) is amended by striking “April 1” and  
 17 inserting “September 1”.

Passed the House of Representatives July 24, 2000.

Attest: JEFF TRANDAHL,  
*Clerk.*